

RESOLUTION NO. 1082

A RESOLUTION OF THE CITY OF WILSONVILLE IN SUPPORT OF THE 1994-97 RATE-BASED COUNTY-WIDE LIBRARY LEVY AND DISTRIBUTION FORMULAS PROPOSED BY THE CLACKAMAS COUNTY COMMISSIONERS.

WHEREAS, the Board of County Commissioners has proposed for the March , 1994 ballot, a three year renewal of the county-wide library levy at a rate increased from 29 to 35 cents per \$1000; and

WHEREAS, the Board of County Commissioners has adopted a recommendation from the Library Network Intergovernmental Board, of which Wilsonville is an active member, regarding the preferred distribution of revenue from the proposed levy; and

WHEREAS, the annual distribution will be based on the current assessed value of each jurisdiction as established by the assessor in the fall, upon the approved Network costs for the year, and upon the circulation to unincorporated residents for the immediately previous fiscal year; and

WHEREAS, cities with participating libraries will receive the full amount of levy funds collected in their respective jurisdictions, less their share of Network costs; and

WHEREAS, cities will receive additional payments from the levy for library circulations to residents of the unincorporated area, at a rate of \$1.45, \$1.65 or \$1.85 per circulation, depending upon overall usage, and increasing \$.10 each year in the second and third years of the levy; and

WHEREAS, so long as assessed value increases county-wide and levy revenues permit, no library will receive less from the levy than they received in the prior year; and

WHEREAS, the Board of County Commissioners agrees that levy funds may not be used for new capital construction of library facilities; and

WHEREAS, no maintenance of effort clause shall be tied to the levy.

NOW, THEREFORE, THE CITY OF WILSONVILLE RESOLVES AS FOLLOWS:

- 1) That the City Council of the City of Wilsonville strongly supports the

proposed rate-based three year county-wide library levy.

ADOPTED by the Wilsonville City Council at regular meeting thereof this 7th day of February 1994, and filed with the Wilsonville City Recorder this date.



GERALD A. KRUMMEL, Mayor

ATTEST:



VERA A. ROJAS, CMC/AAE, City Recorder

SUMMARY of Votes:

Mayor Krummel	<u>AYE</u>
Councilor Van Eck	<u>ABSENT</u>
Councilor Benson	<u>AYE</u>
Councilor Hawkins	<u>AYE</u>
Councilor Lehan	<u>AYE</u>

Wilsonville Public Library

8200 S.W. Wilsonville Road
Wilsonville, Oregon 97070
Phone: 682-2744

January 26, 1994

TO: Arlene Loble, City Manager
Mayor Jerry Krummel
City Councilors

FROM: ^{SWT} Steve Turner, Library Director

SUBJECT: Proposed County Library Levy

Summary:

The Board of Commissioners of Clackamas County has placed on the March 1994 ballot a three-year extension of the countywide library levy which expires in June 1994. The measure will ask voters to approve a six-cent increase in the levy rate, from 29 cents to 35 cents per \$1000 of assessed valuation. The current levy is providing the bulk of the Wilsonville Public Library's operating budget for 1993-1994, as well as paying for the Library network computer system and other network services. If passed, the new levy would insure that the Library could restore its hours and services next year to the level of 1992-1993, with estimated revenue from the new levy of around \$270,000 compared to \$153,500 estimated for the current year.

Recommendation:

The Library Board and staff recommend that City Council approve the attached resolution to strongly support the proposed countywide Library Levy.

Levy Background:

The proposed levy is based on detailed recommendations developed by the Library Network Intergovernmental Board (LNIB) of Clackamas County, which is composed of one representative from each participating jurisdiction, including City Managers, Council members, library board members and library directors. Library Director Steve Turner is Wilsonville's designated representative. The eleven jurisdictions participating in the Network (Canby, Estacada, Gladstone, Lake Oswego, Milwaukie, Molalla, Oregon City, Sandy, West Linn, Wilsonville, and Clackamas County) have highly diverse

interests with respect to the levy distribution, due to wide variations in city and library size, assessed valuations, percent of non-resident population served, and other factors. The levy distribution formulas arrived at in this round of discussions and negotiations are complex, but appear to have substantially resolved several long standing problems of Network funding. Wilsonville's input was important in leading to this resolution, and I believe our interests are well met in the final agreement.

The key elements of the agreed-upon levy distribution are as follows (Refer to Distribution Proposal dated October 21, 1993 for 1994-95 estimates):

1. Assessed value will be calculated each year in the fall and cities and the county will each be credited with the full amount collected inside their jurisdiction ("Base Refund").
2. Subject to review by LNIB and the County budget process, the Network budget will be allocated out to cities and the County Library based on jurisdictional circulation, so that cities pay for Network costs associated with city circulation plus circulation to city residents by the County Library, while the County Library pays Network costs for all unincorporated circulation, regardless of where service is provided ("Costs").
3. Base Refund less Network Costs will be directly paid to each jurisdiction ("Net").
4. The County will, in addition, reimburse cities for library circulation to residents of the unincorporated area, less an adjustment for the County Library's circulation to city residents ("Net Outcircs"). Cities will fall into one of three categories based on the percentage of their circulation that is to unincorporated residents. The three categories of "out" circulation are: below 30%, 30 to 60%, and above 60%. (Wilsonville falls in the first category, as residents of the unincorporated area represent only about 22% of our total circulation to Wilsonville and Clackamas County residents.) The County will make payments to cities in the three categories of \$1.45, \$1.65 and \$1.85 respectively per item circulated to residents of the unincorporated area; these rates will increase by \$.10 each year in the second and third years of the levy. Determination of category and total amount to be paid for each fiscal year will be made in July of that year using the total annual circulation statistics of the immediately preceding fiscal year. Adjustments may be made if a library changes categories during the year.

Additional conditions agreed upon for the levy are:

5. So long as assessed value increases countywide, and levy

revenues permit, no library will receive less from the levy in real dollars than it received in the prior year.

6. Levy funds may not be used for capital construction of library facilities. However, "capital construction" shall not be construed as including building rental costs or costs of renovating existing or rented facilities.
7. There is no maintenance of effort provision in the levy; however, as pointed out in County Administrator Michael Swanson's attached letter of November 5, "All recipients should be cautioned that library users will expect more service for their tax dollar. They have a right to that expectation, given the growth of the levy. It is expected that no provider will be spending less on direct library services than they have in the previous year. In addition, it is expected that each provider will use their share of the County levy to provide direct library services."

Mr. Swanson's comments are well taken, since the levy rate would be increased by 21%, and compared to 1992-1993 distribution, the total levy revenue for 1994-1995 would be up by an estimated 46%. Wilsonville's revenue from the levy would increase by an estimated 93%, more than any other jurisdiction in the Network except West Linn at 96%. In addition, the payment to the City of Tualatin of a full "Base Refund" by Clackamas County is likely to ensure continued favorable treatment of Wilsonville by Washington County in their own countywide library levy, which currently pays Wilsonville \$20,000 per year.

Analysis of Budget Impact:

The Library's FY 1993-1994 adopted operating budget of \$248,500 is offset by the following projected revenues:

Library fines	\$ 6,000
Copier revenue	2,000
Non-resident fees	200
Clackamas County shared revenue	153,500
Washington County shared revenue	20,000
Gifts and donations	6,000
City General Fund	<u>60,800</u>
	248,500

In addition to the City's contribution of \$60,800 from the General Fund, the City absorbs the Library's costs for utilities and building and grounds maintenance in the Building Maintenance element of the Parks and Recreation Department budget. The estimated building maintenance costs so budgeted for 1993-1994 are \$34,610. The City is also covering from contingency funds the current FY cost of implementation of the new classification and salary scales adopted along with the new employee contract. For

the Library this will represent a few thousand dollars in FY 1993-1994.

If the County Library levy is approved and the City continues its support of the Library at or near this fiscal year's level, the Library would certainly be able to restore its operating hours and materials budget to last year's levels, and would be in a position to address the growth in volume of Library services. Unless the levy fails, the Network will be implementing a new computer system by about June of this year, and Wilsonville should be able to add more public terminals when the new system is activated. Additional shelver hours are needed and a reference librarian remains a key need.

I would suggest that, anticipating passage of the levy, we look at developing a library budget which maintains the City's current level of contribution from the General Fund, but that includes an appropriate transfer to the Building Maintenance budget to offset the Library related costs therein. I believe a budget based on these factors would allow some modest enhancement of the Library program over what it was last year, (which would be a very substantial improvement over this year.)

If the levy fails in March, it is likely the County would return with a scaled-back levy request in September. "Transition" budgets for July-September operation anticipating either passage or failure of such a levy would need to be developed; I would prefer not to develop these budget scenarios in detail until and unless the March levy fails. Without any Clackamas County levy revenue, the Library would be left with around \$100,000 to operate on assuming the City could only maintain its current level of support. This is about 40% of the current scaled-back budget, and would be insufficient to maintain even the three full-time members of the current staff. Clearly only a minimal operation could be provided, sufficient perhaps to process gifts and keep the library open maybe 20 hours a week.

Passage of the levy would therefore be particularly advantageous to Wilsonville, allowing the Library to return to a healthier level of service and encouraging future growth. On the other hand, failure of the levy would be especially devastating for Wilsonville, as it would mean the loss of some 60% of our current library revenues when the City appears least able to replace them.

The Library Board and staff therefore recommend the Council's approval of the attached resolution in strong support of the proposed countywide library levy.

DISTRIBUTION PROPOSAL
OCTOBER 21, 1993
ESTIMATE 1994-95

CITY/COUNTY	VALUE	BASE REFUND	NETWORK COSTS	TOTAL JURIS.	NET	1992-93 OUTCIRCS	1992-93 NET OUTCIRCS	\$1.45/CIRC	\$1.65/CIRC	\$1.85/CIRC
COUNTY NETWORK	\$9,086,198,356.00	\$2,971,110.79	\$423,524.02	1,137,032	\$2,547,586.77	85,671		\$1,403,965.79	\$1,403,965.79	\$1,403,965.79
CANBY	\$401,295,411.00	\$131,220.24	\$24,022.86	64,494	\$107,197.38	26,398	22,827	\$0.00	\$37,665.27	\$0.00
ESTACADA	\$68,616,268.00	\$22,436.95	\$12,048.68	32,347	\$10,388.27	67,000	65,209	\$0.00	\$0.00	\$120,636.99
GLADSTONE	\$407,655,557.00	\$133,299.95	\$43,065.63	115,618	\$90,234.32	81,362	74,961	\$0.00	\$123,685.77	\$0.00
LAKE OSWEGO	\$2,475,274,375.00	\$809,394.00	\$205,454.77	551,593	\$603,939.23	100,239	69,702	\$101,067.70	\$0.00	\$0.00
MILWAUKIE	\$979,546,778.00	\$320,303.60	\$70,630.42	189,621	\$249,673.18	154,242	143,744	\$0.00	\$237,177.71	\$0.00
MOLALLA	\$113,007,104.00	\$36,952.38	\$14,170.71	38,044	\$22,781.67	55,891	53,785	\$0.00	\$0.00	\$99,501.84
OREGON CITY	\$673,392,230.00	\$220,193.62	\$59,356.88	159,355	\$160,836.74	147,493	138,671	\$0.00	\$228,806.61	\$0.00
SANDY	\$176,104,031.00	\$57,584.54	\$15,821.92	42,477	\$41,762.62	73,896	71,544	\$0.00	\$0.00	\$132,357.06
TUALATIN	\$185,623,129.00	\$60,697.21	\$0.00	0	\$60,697.21	0	0	\$0.00	\$0.00	\$0.00
WEST LINN	\$1,208,748,602.00	\$395,250.67	\$82,144.59	220,533	\$313,106.09	30,268	18,059	\$26,185.10	\$0.00	\$0.00
WILSONVILLE	\$902,766,419.00	\$295,197.06	\$49,680.54	133,377	\$245,516.52	32,582	25,198	\$36,536.93	\$0.00	\$0.00
CITY TOTAL	\$7,592,029,904.00	\$5,453,641.00	\$999,921.00	2,684,481		769,371		\$163,789.73	\$627,335.35	\$352,495.89
TOTAL	\$16,678,228,260.00									

	1992-93 DISTRIB.	TOTAL @ \$1.45/CIRC	TOTAL @ \$1.65/CIRC	TOTAL @ \$1.85/CIRC	TOTAL REIMB.
COUNTY NETWORK	\$1,037,604.00	\$1,403,965.79	\$1,403,965.79	\$1,403,965.79	\$1,403,965.79
CANBY	\$84,639.00	\$0.00	\$144,862.65	\$0.00	\$144,862.65
ESTACADA	\$79,878.00	\$0.00	\$0.00	\$131,025.25	\$131,025.25
GLADSTONE	\$129,109.00	\$0.00	\$213,920.09	\$0.00	\$213,920.09
LAKE OSW	\$433,360.00	\$705,006.92	\$0.00	\$0.00	\$705,006.92
MILW	\$338,473.00	\$0.00	\$486,850.88	\$0.00	\$486,850.88
MOLALLA	\$77,043.00	\$0.00	\$0.00	\$122,283.51	\$122,283.51
ORE CITY	\$259,119.00	\$0.00	\$389,643.35	\$0.00	\$389,643.35
SANDY	\$117,679.00	\$0.00	\$0.00	\$174,119.68	\$174,119.68
TUALITIN	\$23,128.00	N/A	N/A	N/A	\$60,697.21
WEST LINN	\$172,713.00	\$339,291.19	\$0.00	\$0.00	\$339,291.19
WVILLE	\$146,017.00	\$282,053.46	\$0.00	\$0.00	\$282,053.46
NET LEVY	\$3,709,703.00	\$5,453,641.00	\$5,453,641.00	\$5,453,641.00	\$5,453,641.00



CLACKAMAS COUNTY

Board of Commissioners

DARLENE HOOLEY
CHAIR

ED LINDQUIST
COMMISSIONER

JUDIE HAMMERSTAD
COMMISSIONER

MICHAEL F. SWANSON
COUNTY ADMINISTRATOR

November 5, 1993

Mike Jordan, LNIB Chair
P.O. Box 930
Canby, OR 97013

Dear Mike:

The Board has reviewed the LNIB recommendation with respect to the library levy proposal scheduled for the March, 1994 ballot. County staff will be directed to prepare a levy proposal which seeks approval for a rate based, three year levy of 35 cents per thousand. Library providers, including city elected and appointed officials, together with library volunteers have long sought a levy which provides sufficient resources to allow an expansion of library services. The Board has heard that request and believes that this proposal will allow for better library services for all County residents.

Your distribution formula is acceptable to the Board. All recipients should be cautioned that library users will expect more service for their tax dollar. They have a right to that expectation, given the growth of the levy. It is expected that no provider will be spending less on direct library services than they have in the previous year. In addition, it is expected that each provider will use their share of the County levy to provide direct library services.

Please ask that each city provide the County with either a resolution or letter of support for the above levy proposal by the end of the year. I expect that the ballot measure will be formally adopted in early January.

Sincerely,

A handwritten signature in dark ink, appearing to read "M. Swanson".

Michael F. Swanson
County Administrator

MFS/pm

NOTICE OF TAX LEVY MEASURE ELECTION

(Both Sides of this Form Must be Completed)

Clackamas County
(Unit of Local Government)

Notice is hereby given that on Tuesday, March 22, 1994
(Day of week) (Date of election)

a measure election will be held in Clackamas County, Oregon.
(Name of Local Gov't) (Name of county)
city, county, district, etc.

The county clerk has advised us (SELECT ONE):

- The election will be conducted at the polls. The polls will be open from 7:00 a.m. to 8:00 p.m.
- The election will be conducted by mail.

The following shall be the ballot title of the measure to be submitted to the district's voters on this date:

CAPTION (10 Words)

Three-Year Library Operations, Serial Levy

QUESTION (20 Words)

Shall Clackamas County levy 35¢ per \$1000 assessed value outside the tax base for library operations from 1994-95 to 1996-97?

***SUMMARY (175 Words)**

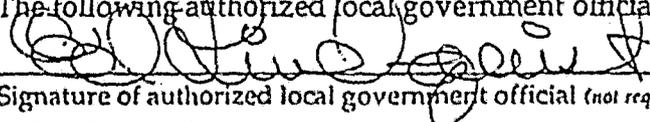
The basic operations of the county library system are funded by a serial levy. The levy also allows free use of city libraries to all residents of the county. Most of the tax money goes back to the cities for their libraries. The levy also helps all libraries share one central computer, books and other materials.

The current levy runs out on June 30, 1994. The purpose of this levy is to continue funding for three more years. The proposed levy is 35¢ for each \$1000 of assessed property value. That equals \$35.00 per year on a \$100,000 house. The levy would begin July 1, 1994 and end June 30, 1997.

If the current levy is not replaced, there will be large cuts in county and city library services.

This tax is subject to the other governmental purposes limit of Section 11b, Article XI of the Oregon Constitution. It would reduce property tax collections for other units of local government in a small portion of the city of Portland lying within Clackamas County. The money raised can only be used for library services. (Over) *

The following authorized local government official hereby certifies the above ballot title is true and complete.

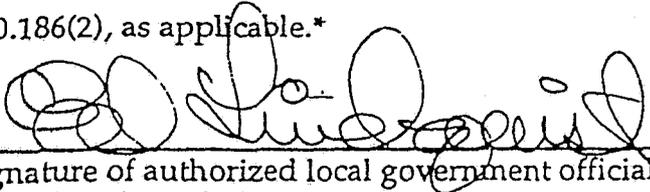
	<u>1/20/94</u>
Signature of authorized local government official (not required to be notarized)	Date signed
<u>Ed Lindquist</u>	<u>Chair, Board of County Com-</u>
Printed name of authorized local government official	Title <u>MISSIONERS</u>

* For measure authorizing tax levy or establishing new tax base: Concise and impartial statement of not more than 175 words, explaining chief purpose of the measure and giving reasons for the measure. ORS 310.390. Additional statement required by ORS 310.395 shall not be included in word count.

I, Ed Lindquist, authorized local government

official, hereby certify ~~that~~ Clackamas County has complied
(NAME OF LOCAL GOVERNMENT UNIT)

with the requirements of ORS 310.180 to 310.188 and has complied with either ORS 310.186(1) or 310.186(2), as applicable.*



Signature of authorized local government official
(not required to be notarized)

1/20/94
Date signed

*It is estimated this levy will raise \$5,643,120 in 1994-95, \$5,981,708 in 1995-96 and \$6,340,610 in 1996-97.

*Section 6, chapter 424, Oregon Laws 1993, and the public hearing requirements of ORS 310.180 through 310.188 are not applicable to school districts. However, school district tax levy measures must meet the requirements of ORS 310.315.

94-44

CLACKAMAS COUNTY EXPLANATORY STATEMENT FOR COUNTY VOTERS' PAMPHLET

THIS FORM MUST BE TYPEWRITTEN.

FOR THE ELECTION TO BE HELD ON March 22, 1994	MEASURE NUMBER
BALLOT TITLE CAPTION Three-Year Library Operations Serial Levy	
NAME OF PERSON RESPONSIBLE FOR CONTENT Board of County Commissioners	
NAME OF ORGANIZATION PERSON REPRESENTS, IF ANY Clackamas County	
TELEPHONE (HOME)	TELEPHONE (WORK) 655-8581

Passage of this measure would allow Clackamas County to levy taxes outside the current tax base for three fiscal years, 1994-95, 1995-96 and 1996-97. The levy would be limited to those three years, and any additional levy would have to be approved by the voters. By law the money raised by the levy could only be used for library purposes as stated in the ballot title.

County and city libraries are now funded by a three-year serial levy. That levy expires on June 30, 1994. In order to maintain the current level of staff and services, replacement funding such as this levy is needed.

In addition to funding the County branches, a portion of the money raised would continue to support the existing central shared computer system and many other library materials and resources. It will continue to make all city libraries and County branches free to all those who live in the County. A large portion of the tax would go back to the cities.

The proposed levy is based on a fixed rate per \$1000 of assessed valuation of property. The rate proposed is \$.35 for each \$1000 of assessed value, which equals \$35.00 a year on a \$100,000 house. This rate would stay the same over the three-year life of the levy. It is expected to raise \$5,643,120 in 1994-95, \$5,981,708 in 1995-96 and \$6,340,610 in 1996-97.

If this measure is not approved, there would have to be cuts in personnel and services provided for library operations. Passage of this measure would allow those public services to continue.

WORD/NUMBER COUNT TOTAL: _____

THE TOTAL WORD/NUMBER COUNT MAY NOT EXCEED 500 WORDS/NUMBERS.

SIGNATURE OF PERSON RESPONSIBLE
FOR THE CONTENT OF STATEMENT

1/20/94

DATE